

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

KLICKITAT COUNTY PUBLIC UTILITY)	
DISTRICT NO. 1, a Washington)	NO. CY-03-3175-LRS
Municipal Corporation,)	
)	
Plaintiff,)	
)	
v.)	ORDER GRANTING DEFENDANTS'
)	SUMMARY JUDGMENT MOTIONS
STEWART & STEVENSON SERVICES,)	IN PART and DENYING IN PART
INC., a Texas corporation;)	
STEWART & STEVENSON POWER, INC.,)	
a Delaware Corporation; SIERRA)	
DETROIT DIESEL ALLISON, INC., a)	
Nevada Corporation; PAMCO)	
INTERNATIONAL, INC., a Delaware)	
Corporation; and WAUKESHA ENGINE)	
DRESSER, INC., a Wisconsin)	
corporation,)	
)	
Defendants.)	
)	

BEFORE THE COURT is Defendants STEWART & STEVENSON SERVICES, INC., STEWART & STEVENSON POWER, INC., SIERRA DETROIT DIESEL ALLISON, INC., and PAMCO INTERNATIONAL, INC.'s ("S&S" or "Defendants") Motion for Partial Summary Judgment Re: Contract-Based Claims (Ct. Rec. 99), filed July 13, 2005; and Defendants' Motion for Partial Summary Judgment Re: Non-Contract Claims (Ct. Rec. 102) also filed July 13, 2005. The motions were heard with oral argument in Yakima, Washington on November 15, 2005. Defendants were represented by Douglas Oles; Plaintiff Klickitat County Public Utility District No. 1's ("KPUD" or "Plaintiff") was represented

1 by Jan Essenberg. The stayed Defendant Waukesha Engine Dresser, Inc.
2 [Dresser] was present telephonically, but did not participate in the
3 hearing. At the close of the hearing on November 15, 2005, the Court,
4 at the parties' request, permitted supplemental briefing for issues
5 purportedly not covered in earlier briefing but raised at oral argument.
6 On December 14, 2005, the Court issued a briefing schedule (Ct. Rec. 140)
7 granting the parties' request to exceed page limitation and clarifying
8 its supplemental briefing directive. The parties completed and filed
9 supplemental briefing on January 17, 2006, in accordance with the Court's
10 directive. The Court then took the pending motions under advisement.

11 **I. BACKGROUND**

12 On August 26, 2004 the Court issued an order, finding a valid
13 agreement to arbitrate existed between KPUD and Dresser under Washington
14 law and terms of the Federal Arbitration Act. In finding an enforceable
15 agreement to arbitrate and a breach of that agreement, the Court stayed
16 the judicial proceedings against Dresser pursuant to 9 U.S.C. § 3.

17 On October 18, 2004 the Court denied without prejudice Defendant
18 S&S's Motion to Dismiss and Alternative Motion to Compel Arbitration and
19 Stay Proceedings (Ct. Rec. 72). Trial in this case is currently set for
20 October 30, 2006.

21 **II. SUMMARY OF RELEVANT FACTS**

22 **A. The Parties**

23 KPUD is a Washington public utility that generates and sells
24 electric power for customers in Klickitat County. It owns and
25 operates a power station located at the Roosevelt Regional Landfill in
26 Klickitat County.

27 KPUD's Complaint is directed towards several corporations or
28 entities allegedly affiliated with each other. The named and

1 answering non-stayed Defendants are: Defendant Stewart & Stevenson
2 Services, Inc.; Defendant PAMCO International, Inc.; Defendant Sierra
3 Detroit Diesel Allison, Inc.; and Defendant Stewart & Stevenson
4 Services, Inc.

5 Unless otherwise specified, the Court has referred to the
6 Defendants in a collective manner with the phrase "S&S" based on the
7 parties use of the same in their briefs. Defense counsel, pursuant to
8 the instant motions before the court, requests the court to dismiss
9 claims against those Defendants that KPUD fails to offer evidence
10 demonstrating their individual involvement, i.e., wrongful acts or
11 omissions.

12 More specifically, Defendants state that neither Defendant
13 Stewart & Stevenson Services, Inc. nor Defendant PAMCO International,
14 Inc. sold any equipment to NEPCO for the Roosevelt Project. KPUD
15 offers a vague statement from declarant Darby Hanson (Ct. Rec. 124)
16 that KPUD was assured by Jim Crouse that Defendant Stewart & Stevenson
17 Power, Inc. and PAMCO International, Inc. "would stand behind the
18 performance of the engines and the landfill gas treatment system." In
19 another declaration (Ct. Rec. 123) cited by KPUD, declarant Thomas
20 Svendsen states that S&S provided a number of pieces of Sales
21 Literature about their products and services. Mr. Svendsen does not
22 mention which specific S&S entity made specific representations to
23 KPUD.

24 S&S argues that KPUD is improperly attempting to impose liability
25 on other S&S companies in connection with the sale of equipment. S&S
26 argues that the equipment was sold by Sierra Power Products alone and
27 that only Sierra Power Products signed the PO #101 Contract. The
28

1 Court notes that Defendant Sierra Power Products is not a named
2 defendant, although its name is similar to named Defendant Sierra
3 Detroit Diesel Allison, Inc. S&S requests the Court to dismiss the
4 claims against Defendants Stewart & Stevenson Services, Inc. and
5 Defendant PAMCO International, Inc.

6 The Court refrains from dismissal of claims against these
7 entities as requested because "Sierra Power Products," who is the real
8 party in interest according to S&S, is not a named defendant. The
9 Court notes that Defendant Stewart & Stevenson Power, Inc. signed the
10 PO #101 Contract, not Sierra Power Products. Counsel for the parties
11 are invited to further clarify this discrepancy through additional
12 papers filed with the Court.

13 B. The Roosevelt Facility

14 In the mid-1990s, KPUD decided to create a power station at the
15 Roosevelt Regional Landfill in Klickitat County that would produce
16 electricity from generators run by engines burning the methane created
17 by the landfill. Complaint ¶10. KPUD solicited proposals in 1998 for
18 the creation of such a facility that would utilize reciprocating
19 piston engines. Id. at ¶12. On June 15, 1998, Defendant Stewart &
20 Stevenson Power, Inc. ("SSPI") entered into a Natural Gas/Land Fill
21 Fueled Reciprocating Engine Power Plants Partnering Term Sheet ("June
22 1998 Partnering Term Sheet") with National Energy Production Company
23 ("NEPCO"), a former subsidiary of the now-defunct Enron Corporation,
24 and not named as a party in this lawsuit.

25 The 1998 Partnering Term Sheet was an agreement in which NEPCO
26 and SSPI agreed to work together and pool their resources in an effort
27 to win the bid for KPUD's Roosevelt Facility and partner together on
28

1 future opportunities and projects. KPUD's Complaint alleges that in
2 partnering, S&S and NEPCO "formed an alliance, and/or a joint venture,
3 and/or an agreement to Act in Concert, and to work as a 'team'
4 (hereinafter, the 'Alliance') to convince KPUD to rely upon their
5 combined¹ experience, expertise and abilities and upon the performance
6 capabilities of the Waukesha Engines in order for the Alliance to
7 obtain the award of the bid for the LPG [Roosevelt] Project."

8 Complaint, ¶13. In forming this Alliance, the Complaint alleges that
9 S&S was thereafter bound to any agreement NEPCO might make with KPUD
10 in connection with the Roosevelt Project. Complaint, ¶39-42.

11 NEPCO, allegedly acting as an agent, partner, team member etc.
12 for S&S and the Alliance, submitted a first "joint" proposal on June
13 16, 1998, which was rejected, and a second proposal on July 29, 1998
14 for the Roosevelt Project. Complaint, ¶¶14, 18. KPUD eventually
15 awarded the Roosevelt Facility to NEPCO. Complaint, ¶19. KPUD's
16 Board of Commissioners authorized KPUD to contract with NEPCO in
17 Resolution No. 1274.

18 In accordance with Resolution No. 1274, KPUD alleges in its
19 Complaint, that NEPCO acting on behalf of itself and S&S, entered into
20 an "Agreement Between Owner and Contractor" ("Construction
21 Contract") with KPUD for the installation of four landfill gas
22 generators at the Roosevelt Facility. Complaint, ¶20. However, the
23 only entity signing the agreement as "contractor" was NEPCO. The
24 Construction Agreement became effective September 8, 1998. Id. The
25
26
27

28 ¹Emphasis added by the Court.

1 Construction Contract expressly incorporated a number of additional
2 documents by reference.²

3 KPUD alleges in its Complaint that from the first day of
4 commercial operation, it experienced numerous engine breakdowns and
5 other problems relating to the performance of the engines and the LFG
6 cleaning and compression system, causing KPUD to incur significant
7 additional costs and engine downtime resulting in significant lost
8 revenues. Complaint, ¶23. KPUD states that "from the date the
9 Engines began commercial operations to the date of the first
10 catastrophic failure of a connecting rod in Engine #2 on May 21, 2001,
11 in particular, but continuing to this day, the Engines had an
12 inordinate amount of problems, on a consistent basis . . . ".
13 Complaint, ¶23.

14 **II. LEGAL STANDARDS FOR SUMMARY JUDGMENT**

15 A Court will grant summary judgment where the documentary
16 evidence produced by the parties permits only one conclusion.
17 *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 250 (1986). The party
18 seeking summary judgment must show that no genuine issue of material
19 fact exists and that the Court should grant judgment as a matter of
20 law. *Celotex Corp. V. Catrett*, 477 U.S. 317, 323 (1986). "A material
21 issue of fact is one that affects the outcome of the litigation and
22 requires a trial to resolve the parties' differing versions of the
23 truth." *S.E.C. v. Seaboard Corp.*, 677 F.2d 1301, 1306 (9th Cir. 1982).

25 ²These documents included: General Conditions, dated July 17, 1998;
26 Request for Proposals, Roosevelt Landfill Biogas Project I, dated July
27 17, 1998, together with Addenda Nos. 1, dated July 23, 1998; Contractor's
28 Payment and Performance Bond; Contractor's Proposal Dated July 29, 1998;
and Executed Indemnification Agreement.

1 The Court must construe all facts and all justifiable inferences in
2 favor of the non-moving party. *Anderson*, 477 U.S. at 255.

3 The party opposing summary judgment must go beyond the pleadings
4 to designate specific facts establishing a genuine issue for trial.
5 *Celotex*, 477 U.S. at 324; *Marks v. United States*, 578 F.2d 261, 263
6 (9th Cir. 1978). The non-moving party may use affidavits, depositions,
7 answers to interrogatories, and admissions to do this. *Celotex*, 477
8 U.S. at 323-24. The court must enter summary judgment against a party
9 who fails to make a showing sufficient to establish an essential
10 element of a claim, even if genuine factual disputes exist regarding
11 other elements of the claim. *Id.* At 322-23. No issue for trial
12 exists unless sufficient evidence favors the non-moving party for a
13 jury to return a verdict for that party. *Anderson*, 477 U.S. at 249.
14 Thus, a scintilla of evidence in support of the non-moving party's
15 position will not suffice. *Id.* at 252.

16 At the summary judgment stage the Court's function is not to
17 weigh the evidence or judge credibility, but to determine whether
18 there is a genuine issue for trial. *Id.* at 249. Essentially the
19 inquiry is "whether the evidence presents a sufficient disagreement to
20 require submission to [a fact finder] or whether it is so one sided
21 that one party must prevail as a matter of law." *Id.* at 251-52.

22 **III. DISCUSSION - CONTRACT CLAIMS**

23 Not surprisingly, both parties have divergent views of the scope
24 of their bargain. No single document in the record specifically
25 answers the question, therefore the Court must construe the writings
26 as a whole to ascertain the scope of the parties' bargain.

27 / / /

1 **A. Claim 1 - Breach of Construction Contract**

2 In connection with KPUD's contract-based claims, KPUD has invited
3 the Court to dismiss with prejudice its first cause of action. KPUD
4 has also clarified that it does not seek any claims for breach of the
5 Operations & Maintenance Agreement ("O&M Contract") as well. The
6 Court dismisses with prejudice KPUD's breach of contract claims with
7 respect to the Construction Contract (prime construction contract
8 dated September 8, 1998 between KPUD and NEPCO) and the O&M Agreement
9 (between KPUD and NEPCO's "sister" company Operational Energy
10 Corporation or OEC) also dated September 8, 1998 as KPUD abandons the
11 breach of contract claims in its Complaint. This is presumably based
12 on the fact that S&S was not a party to these two contracts.

13 **B. Claim 2 - Breach of Contract Re: KPUD's Rights As Third Party**
14 **Beneficiary Of Obligations Owed By Defendants To NEPCO Or To Each**
15 **Other**

16 KPUD asserts third party beneficiary rights to all contract
17 obligations Defendants owed to NEPCO and all contract obligations
18 Defendants may owe each other. KPUD, therefore, argues that it should
19 have rights as a third-party beneficiary of two agreements between
20 NEPCO and Defendant Stewart & Stevenson companies. The first
21 agreement KPUD seeks third party beneficiary rights to is the June
22 1998 Partnering Term Sheet and the second agreement is the PO #101
23 Contract.

24 KPUD states that it is an intended third-party beneficiary of the
25 guarantees contained in the 1998 Partnering Term Sheet. Ct. Rec. 119,
26 at 5. KPUD contends that it is undisputed that S&S and NEPCO knew
27 that KPUD was an ultimate purchaser. KPUD states that S&S
28 communicated with KPUD many times and packaged components to meet S&S'

1 guarantees. Hanson Decl. at ¶¶4-5. 18, 21; Svendsen Decl. At ¶¶3-5,
2 8, 11-13. KPUD further states that the S&S-NEPCO-Waukesha project
3 team made technical sales presentations to KPUD. Ct. Rec. 119, at 7.

4 S&S argues that KPUD has failed to offer evidence that either S&S
5 or NEPCO intended PO #101 to create a direct obligation on the part of
6 S&S to KPUD. S&S further argues that it has offered uncontroverted
7 evidence that the 1998 Partnering Term Sheet was never intended to
8 confer any direct rights on KPUD. See Tardanico Decl. at ¶5.

9 Finally, S&S argues that the prevailing rule in Washington is that a
10 property owner is generally not a third-party beneficiary of a
11 contract between the general contractor and a subcontractor. *Warner*
12 *v. Design & Build Homes, Inc.*, 128 Wn.App.34, 43 (2005).

13 The parties agree that Washington law governs the determination
14 of whether a third-party beneficiary contract exists. Under
15 Washington law such a contract exists when the contracting parties, at
16 the time they enter into the contract, intend that the promisor will
17 assume a direct obligation to the claimed beneficiary. *Postlewait*
18 *Constr., Inc. v. Great Am. Ins. Cos.*, 106 Wash.2d 96, 99, 720 P.2d 805
19 (1986). The test of intent is an objective one: Whether performance
20 under the contract necessarily and directly benefits the third party.
21 *Postlewait Constr., Inc.*, 106 Wash.2d at 99, 720 P.2d 805. An
22 incidental, indirect, or inconsequential benefit to a third party is
23 insufficient to demonstrate an intent to create a contract directly
24 obligating the promisor to perform a duty to a third party. *Del Guzzi*
25 *Constr. Co. v. Global Northwest Ltd.*, 105 Wash.2d 878, 886, 719 P.2d
26 120 (1986).

1 In the construction context, the prevailing rule is that a
2 property owner is generally not a third-party beneficiary of a
3 contract between the general contractor and a subcontractor. The
4 owner is neither a creditor beneficiary nor a donee beneficiary; the
5 benefit that he receives from performance must be regarded as merely
6 incidental. Arthur L. Corbin, CORBIN ON CONTRACTS § 779D (1979); see
7 generally Melvin A. Eisenberg, Third-Party Beneficiaries, 92 Colum.
8 L.Rev. 1358, 1402-1406 (1992).

9 The Restatement (Second) of Contracts endorses the same rule by
10 way of an illustration: "A contracts to erect a building for C. B
11 then contracts with A to supply lumber needed for the building. C is
12 an incidental beneficiary of B's promise, and B is an incidental
13 beneficiary of C's promise to pay A for the building." Restatement
14 (Second) of Contracts § 302 cmt. e, illus. 19 (1979).

15 The Court next examines each of the agreements to determine if
16 KPUD would qualify as an intended third-party beneficiary.

17 **1. 1998 Partnering Term Sheet**

18 The Natural Gas/Land Fill Gas Fueled Reciprocating Engine Power
19 Projects Partnering Term Sheet ("1998 Partnering Term Sheet") was
20 signed by NEPCO and Defendant Stewart & Stevens Power, Inc. ("SSPI")
21 on June 15, 1998. The 1998 Partnering Term Sheet reads, in pertinent
22 part:

23 (5) SSPI agrees to be equally bound to the contractual
24 liabilities of the project including but not limited
to: LD's, warranties and indemnities.

25 (7) SSPI agrees to guarantee output (performance) and
26 availability. Output shall be defined at the
continuous rating @ .85 pf, roosevelt land gas fill
quality and quantity:

27 Guaranteed kw Availability shall be guaranteed at no
28 less than 95%. **The failure of which SSPI will incur**

1 **the resulting liabilities (e.g. L.D.'s/Buydown) as**
2 **finally negotiated with the client (PUD)**

3 (8) SSPI will guarantee 5 year life cycle costs (all
4 in) excluding cost of fuel, facility operators and
5 routine maintenance labor (filters, oil changes, spark
6 plugs and valve adjustments) at the following levels:

7 Option 1 - 4 x840 kw units - \$900,157 over 5
8 years from owner acceptance
9 Option 2 - 5 x 2100 kw units - \$583,482 total
10 over 5 years from owner acceptance.

11 The Court finds that KPUD more closely resembles a third-party
12 incidental, indirect, or inconsequential beneficiary. Such a finding
13 is insufficient to demonstrate an intent to create a contract directly
14 obligating the promisor S&S to perform a duty to the third party,
15 KPUD. In the 1998 Partnering Term Sheet, at Clause 5, the parties
16 agree that S&S will be equally bound [with NEPCO] to the contractual
17 liabilities of the project including but not limited to: LD's,
18 warranties and indemnities. There is no evidence that S&S agreed to
19 assume greater liability than NEPCO.

20 In the 1998 Partnering Term Sheet, at Clause 7, the parties agree
21 that SSPI will incur the resulting liabilities (e.g., LD's/Buydown)
22 for any failure of the guaranteed kw availability **as finally**
23 **negotiated with the client PUD.** This suggests that at the signing of
24 the 1998 Partnering Term Sheet, SSPI was not yet sure of the specifics
25 of the final negotiations between NEPCO and KPUD with regards to the
26 guarantees. Without the completion of negotiations, S&S could not
27 assume any direct obligation to KPUD, as a third party beneficiary.
28 What is clear from the 1998 Partnering Term Sheet is that SSPI did
29 agree to be equally bound to the contractual liabilities of the
30 project, including warranties, as NEPCO.

1 The Court finds that KPUD is not a third-party beneficiary solely
2 by reference to the 1998 Partnering Term Sheet, which merely sets
3 forth the partnering relationship SSPI and NEPCO would assume for the
4 KPUD project as well as future projects. The negotiations were not
5 yet complete between NEPCO and KPUD making it difficult for S&S to
6 assume any direct obligation to KPUD through that agreement standing
7 by itself.

8 As discussed in the next section, however, the 1998 Partnering
9 Term Sheet is superceded by the PO #101 contract, as the former is
10 expressly incorporated by reference into the PO #101 Contract. (See
11 Clause 3.0 of the PO #101 Contract). As discussed below, the Court
12 finds KPUD more closely resembles a third party beneficiary to the PO
13 #101 Contract.

14 **2. PO #101 Contract**

15 The PO #101 Contract, a purchase contract, was signed on December
16 22, 1998 by S&S and on January 7, 1999 by NEPCO. The PO #101 Contract
17 expressly incorporates eight individual contracts, and specifically
18 the liability-limiting clauses of KPUD's prime contracts (the
19 Construction Contract and the O&M Agreement). The contract documents
20 expressly incorporated into the PO #101 contract are as follows:

- 21 • The Purchase Order
- 22 • The Construction Contract
- 23 • The O&M Agreement
- 24 • NEPCO Technical Specification for Equipment
- 25 • OEC/S&S O&M Term Sheet
- 26 • Start Up Responsibilities Matrix
- 27 • NEPCO/SSPI Confidentiality Agreement
- 28 • 1998 Partnering Term Sheet

26 The Court finds that the incorporation by reference of KPUD's
27 prime contracts provides evidence that the contracting parties, at the

1 time they entered into the PO #101 contract, intended that S&S (or at
2 least the "S&S-Dresser-NEPCO team" or "Alliance") would assume a
3 direct obligation to the claimed third party beneficiary, KPUD.
4 Performance under the contract, when one considers the incorporated
5 prime contacts, necessarily and directly benefitted the claimed third
6 party KPUD.

7 Generally, all writings which are part of the same transaction
8 are interpreted together. Restatement (Second) of Contracts § 202(2).
9 So long as the contract makes clear reference to the document and
10 describes it in such terms that its identity may be ascertained beyond
11 doubt, the parties to a contract may incorporate contractual terms by
12 reference to a separate, noncontemporaneous document, including a
13 separate agreement to which they are not parties. See 11 Williston on
14 Contracts § 30:25 (4th ed.).

15 The United States Court of Appeals, Federal Circuit in *Caguas*
16 *Cent. Federal Sav. Bank v. U.S.*, 215 F.3d 1304, 1308 (Fed Cir. 2000).
17 summarized the relevant law relating to contracts and third party
18 beneficiaries as follow:

19 Ordinarily, only the parties to a contract
20 have rights thereunder that they may enforce.
21 See, e.g., *First Hartford Corp. Pension Plan &*
22 *Trust v. United States*, 194 F.3d 1279, 1289
23 (Fed.Cir.1999). The parties, however, may
24 create rights for the benefit of third
25 persons, which those persons may then
26 vindicate and enforce as third party
27 beneficiaries of the contract. See *id.* For
28 there to be third party beneficiaries,
however, "the contract must 'reflect[] the
express or implied intention of the parties to
benefit the third party.' The intended
beneficiary need not be specifically or
individually identified in the contract, but
must fall within a class clearly intended to
be benefitted [sic] thereby." *Montana v. United*
States, 124 F.3d 1269, 1273 (Fed.Cir.1997)

1 (quoting *Schuerman v. United States*, 30 Fed.
2 Cl. 420, 433 (1994)); see also Restatement
(Second) of Contracts § 302(1) (1979).

3
4 Interpreting all the writings which are part of the same
5 transaction, the Court finds that KPUD is a third-party beneficiary to
6 the PO #101, which expressly incorporates all of the prime contracts.
7 It is clear that these documents were intended to confer direct rights
8 on KPUD. KPUD's rights, however, would necessarily be subject to the
9 terms and conditions of the KPUD contracts that were incorporated by
10 reference into PO #101 Contract, including the limitations on
11 damages/remedies of the KPUD prime contracts. Furthermore, KPUD has
12 failed to offer any evidence that the S&S agreements (the 1998
13 Partnering Term Sheet and PO #101 Contract) promised any greater
14 warranty than the prime contracts.

15 S&S and NEPCO both confirm that S&S' guarantees were to be no
16 greater than those NEPCO and OEC negotiated with KPUD. S&S SMF Nos.
17 41, 42, 44-45, 48. Interpreting the contracts constituting the PO
18 #101 Contract, the Court finds that under a "No Conflict or Separation
19 between Agreements" clause, Clause 10.1 of the PO #101 Contract, it is
20 clear that NEPCO and S&S intended that there would not be any conflict
21 between the several agreements and that the obligations under the PO
22 #101 Contract and the long-term O&M Agreement were unified and merged.

23 Incorporation by reference allows the provisions of a contract to
24 be included within the terms of a second contract by referring to the
25 first contract. *Turner v. Wexler*, 14 Wash.App. 143, 538 P.2d 877
26 (1975). The sub-subcontract incorporates by reference, without
27 qualification, the terms of the prime contract. Where the
28 incorporation clause is general and unlimited, as here, the contract

1 specifications, procedural provisions, and liability provisions of the
2 prime contract are incorporated by reference. *Sime Const. Co., Inc.*
3 *v. Washington Public Power Supply*, 28 Wn. App. 10, 16, 621 P.2d 1299
4 (1980); *Turner v. Wexler*, 14 Wn. App. 143, 538 P.2d 877 (1975). Where
5 a writing refers to another document, that other document becomes
6 constructively a part of the writing, and in that respect the two form
7 a single instrument. *Kenworthy v. Bolin*, 17 Wash. App. 650, 564 P.2d
8 835 (1977).

9 When two or more writings are executed at the same time and
10 involve the same transaction, they should be construed as a whole;
11 this rule applies equally where several agreements are made as part of
12 one transaction even though they are executed at different times.
13 Restatement (Second) of Contracts § 202(2) (1981)(A writing is
14 interpreted as a whole, and all writings that are part of the same
15 transaction are interpreted together.).

16 The primary purpose of judicial interpretation of contracts is to
17 give effect to the parties' intentions. To the extent possible, where
18 parts of the same writing are inconsistent, they should be construed
19 so as to harmonize with one another. *Grant County Const'rs v. E. V.*
20 *Lane Corp.*, 77 Wash.2d 110, 120, 459 P.2d 947 (1969). Contract terms
21 and their legal effect are to be determined as a whole. 3A. Corbin,
22 Contracts s 547, at 183 (1960).

23 Whether the several agreements constitute one contract, the PO #
24 101 Contract, or more than one contract, is a question of
25 interpretation or law for the court and does not create a factual
26 issue. *American Pipe & Constr. Co. v. Harbor Constr. Co.*, 51 Wash.2d
27 258, 265, 317 P.2d 521 (1957). The Court finds, as a matter of law,
28

1 that KPUD's third-party beneficiary claim is limited by the
2 incorporated prime contracts, which provide:

3 (i) There can be no claims for lost revenue, lost power,
4 cost of capital, plant downtime costs, and costs of
5 purchased or replaced power. See Article 2.05 of KPUD/NEPCO
Construction Contract (S&S SMF No. 19) and Article 11.4 of
the O&M Contract. (S&S SMF No. 31).

6 (ii) There can be no claims for indirect, consequential, special
7 or incidental damages. See Article 2.05 of KPUD/NEPCO
Construction Contract (S&S SMF No. 19) and Article 11.1³ of
8 the O&M Contract (S&S SMF No. 32). NEPCO emphasized this
9 limitation in a memo it sent to KPUD before KPUD signed the
prime contracts. (S&S SMF No. 49).

10 (iii) All claims for failure to maintain 95% availability
11 are limited by Appendix A of the O&M Agreement to a
reduction in whatever Annual Operating Fee KPUD might owe
OEC during the term of the O&M Contract. (S&S SMF No. 28).

12 (iv) KPUD's termination for convenience of the O&M Contract
13 in its third year (S&S SMF No. 33) effectively capped its
14 claim for breach of guarantees. After it unilaterally
terminated the multi-year maintenance contract, KPUD could
15 no longer hold OEC or S&S to guarantees therein while a new
contractor took over maintenance.

16 (v) All claims for breached guarantees in the O&M Contract
17 (95% availability, limited O&M cost, maximum emissions over
18 a 5-year period) are capped at 25% of the Annual Operating
Fees actually owed to OEC during its contract term. (S&S
SMF No. 29).

19
20 ³The O&M Agreement, at clause 11.1, clearly and expressly limits
21 liability as to the parties KPUD and OEC, **and any of their respective**
22 **agents, subcontractors, vendors or employees.** This is written evidence
23 that KPUD intended that subcontractors, like S&S, should be limited
24 liability-wise. KPUD attempts to convince the Court that S&S was not a
25 "subcontractor." Ct. Rec. 136, at 20. This argument is inconsistent
26 with the written documents referenced above as well as the historical
27 relationship between the parties.
28

1 The Court finds, when construing the several agreements as a
2 whole, the limitations apply to the subcontractor S&S, who was part of
3 the "Alliance" that KPUD negotiated⁴ with for engine performance
4 guarantees. The Court also rejects KPUD's argument that equitable
5 estoppel prevents S&S from relying on the Construction Contract and
6 the O&M Agreement to limit KPUD's remedies. (Ct. Rec. 119, at 25).

7 "Equitable estoppel is not favored, and the party asserting
8 estoppel must prove each of its elements by clear, cogent, and
9 convincing evidence." *Robinson v. City of Seattle*, 119 Wash.2d 34,
10 82, 830 P.2d 318 (1992). Under this burden of proof, the trier of
11 fact must be convinced the fact in issue is "highly probable".
12 *Colonial Imports*, 121 Wash.2d at 735, 853 P.2d 913; *In re Sego*, 82
13 Wash.2d 736, 739, 513 P.2d 831 (1973).

14 The elements to be proved are: (1) an admission, statement, or
15 act inconsistent with a claim afterward asserted; (2) action by
16 another in reasonable reliance on that act, statement, or admission;
17 and (3) injury to the party who relied if the court allows the first
18 party to contradict or repudiate the prior act, statement, or
19 admission. *Id.*

20
21
22 ⁴Brian Skeahan, a past general manager of KPUD stated in his
23 Declaration dated June 30, 2994: "The engine performance guarantees that
24 were specifically requested by KPUD in its request for proposal were a
25 core element for the proposals. The guarantees proposed by NEPCO and
26 defendants Dresser and Stewart and Stevenson were specifically set forth
27 in the proposal they jointly submitted and they were negotiated and
28 accepted by KPUD." Ct. Rec. 33, at 2.

1 The Court does not find it "highly probable" that S&S agreed to
2 assume greater liability than NEPCO. The evidence from KPUD's own
3 Complaint is that KPUD relied on the S&S-NEPCO-Waukesha project team
4 during negotiations and not S&S's own representations on the side
5 regarding warranties and guarantees. The Court notes too that KPUD
6 has abandoned its misrepresentation claim against S&S eliminating any
7 inconsistent statements or acts, or misrepresentations for the Court
8 to consider.

9 **C. Claim 4 - Breach of Express UCC Warranties**

10 KPUD argues that its claims against S&S are now largely based on
11 oral UCC express warranties. KPUD alleges that S&S made express
12 warranties with regard to plant availability, air emissions, and costs
13 of O&M services to be provided under the O&M contract.

14 KPUD argues that the express oral warranties S&S allegedly made are
15 independent from KPUD's written contracts on the landfill gas project.
16 Finally, KPUD states that S&S cannot disclaim its express warranties.

17 S&S argues that under applicable law, any express warranties
18 alleged to have been made in this matter must be construed as part of
19 the overall written contracts by which KPUD acquired the landfill gas
20 project. S&S points out that RCW 62A.20-313 similarly provides that a
21 U.C.C. express warranty by definition becomes part of the basis of the
22 bargain and that they are added to the other terms under which the
23 buyer purchases goods. S&S states that KPUD has offered no legal
24 authority for its position that each express warranty should be
25 construed as totally unaffected by any other written remedy-limiting
26 provisions for which the buyer bargained.

1 Wash. Rev.Code Ann. sec. 62A.20-313 (West 2003) provides, 'Any
2 affirmation of fact or promise made by the seller to the buyer which
3 relates to the goods and becomes part of the basis of the bargain
4 creates an express warranty that the goods shall conform to the
5 affirmation or promise.'

6 Assuming S&S offered the alleged oral express warranties to KPUD,
7 the Court finds that such warranties were offered in connection with
8 the overall "bargain" under which KPUD purchased goods and services
9 from NEPCO and OEC.

10 It is relevant that KPUD did not skimp on the written expressions
11 of its Roosevelt Facility agreements. The effect of a written
12 contract on an oral agreement must be taken into consideration. In
13 *Randall v. Tradewell Stores*, 21 Wash.2d 742, 153 P.2d 286 (1944), the
14 Washington Supreme Court wrote:

15 It is well settled that the execution of a contract in
16 writing supersedes and merges all the oral
17 negotiations or stipulations concerning its terms and
18 the subject matter which preceded or accompanied the
19 execution of the instrument, in *759 the absence of
20 accident, fraud, or mistake of facts; and in action on
the contract any representation made prior to or
contemporaneous with the execution of the written
contract is generally inadmissible to contradict,
change or add to the terms plainly incorporated in and
made a part of the written contract.

21 *Id.* at 758-59.

22 There is probably no more frequent application of the parol
23 evidence rule than in cases where one party asserts the existence of
24 an oral warranty when there is a written contract, usually of sale or
25 to sell goods. See 11 Williston on Contracts § 33:30 (4th ed.).
26 Under the Uniform Commercial Code, as was the case under prior law, if
27 the writing contains a merger clause or a disclaimer stating in terms
28

1 that there is no warranty or none except what is contained in the
2 writing, it is clear that the parol warranty is ineffectual because it
3 is contradictory and not merely in addition to the writing. Id.

4 Where the writing on its face does not appear to be a complete
5 statement of the contract or the purchase, or is a mere receipt,
6 memorandum or order, as distinguished from a written contract, or is a
7 promissory note which states that the note is given for the purchase
8 of property on credit, the reason for applying the parol evidence rule
9 is lacking and extrinsic evidence of a warranty is generally admitted.
10 Id.; *Butcher v. Garrett-Enumclaw*, 20 Wash. App. 361, 581 P.2d 1352, 24
11 U.C.C. Rep. Serv. 832 (Div. 1 1978); see also *Berg v. Hudesman*, 115
12 Wash.2d 657, 801 P.2d 222 (1990) (when contract is only partially
13 integrated, meaning a final expression of those terms which it
14 contains but not a complete expression of all terms agreed upon, terms
15 not included in writing may be proved by extrinsic evidence provided
16 that additional terms are not inconsistent with written terms). This
17 is not the case here—the writings appear to be a complete expression
18 of all terms agreed upon by all parties involved in the Roosevelt
19 Project. KPUD offers evidence that adds terms that are inconsistent
20 with the written terms.

21 A majority of courts have held that proof of an oral warranty is
22 barred by the parol evidence rule where the contract contained a
23 written disclaimer of warranties conforming to the requirements of the
24 Uniform Commercial Code, especially when there is a merger clause.
25 See 11 Williston on Contracts § 33:30 (4th ed.). The disclaimer
26 clause alone will suffice to bar parol evidence if it purports to
27 disclaim not only implied but express warranties, since an oral
28

1 express warranty would be directly contradictory to such a clause.
2 *Id.*, *O'Neill v. U.S.*, 50 F.3d 677, 26 U.C.C. Rep. Serv. 2d 1 (9th Cir.
3 1995).

4 The Court is aware, as KPUD argues, that disclaimer of express
5 warranties is disfavored. However, the only reasonable conclusion to
6 be drawn from an examination of the written contracts is that they
7 were a complete and final expression of the agreement of the parties.
8 Because there is a writing intended by the parties as a final
9 expression of their agreement, the parol evidence rule precludes the
10 introduction of inconsistent terms under these facts. RCW 62A.20-
11 316(1) suggests that evidence of "contemporaneous oral agreements"
12 which are inconsistent with the terms of a written contract is barred.
13 In this case, KPUD's proof of express oral warranties in the face of a
14 detailed written agreement is subject to the parol evidence rule.

15 Washington law provides us with guidance on disclaimers of
16 warranties. UCC 62A.2-316(1)⁵ states:

17 _____
18 ⁵Official Comment 1 to this provision sheds light on its purpose:
19 This section is designed principally to deal with those frequent clauses
20 in sales contracts which seek to exclude "all warranties, express or
21 implied." It seeks to protect a buyer from unexpected and unbargained
22 language of disclaimer by denying effect to such language when
23 inconsistent with language of express warranty and permitting the
24 exclusion of implied warranties only by conspicuous language or other
25 circumstances which protect the buyer from surprise. Official Comment
26 1, RCWA 62A.2-316. *Olmsted v. Mulder*, 72 Wash.App. 169, 177-78, 863 P.2d
27 1355 (1993). Given the sophistication of the parties and extensive
28

1 62A.2-316. Exclusion or modification of warranties
2 (1) Words or conduct relevant to the creation of an
3 express warranty and words or conduct tending to
4 negate or limit warranty shall be construed wherever
5 reasonable as consistent with each other; but subject
6 to the provisions of this Article on parol or
7 extrinsic evidence (RCW 62A.2-202) negation or
8 limitation is inoperative to the extent that such
9 construction is unreasonable.

10 The Court finds as a matter of law that it is not unreasonable to
11 construe representations of S&S's agent(s) prior to the sale as being
12 consistent and cumulative with the final written contract. What KPUD
13 argues are oral express warranties offered prior to entering the prime
14 contracts appear to be essentially the performance guarantees made by
15 the contractor NEPCO and OEC (backed up by S&S) under written
16 contracts. These alleged oral express warranties do not inherently
17 conflict with the clauses limiting damages and remedies under the
18 prime contracts and should be read together with those limitations.
19 And while it is true that attempts to disclaim express warranties in
20 Washington are disfavored, *Cox v. Lewiston Grain Growers, Inc.* 86
21 Wn.App. 357, 365 (1997)⁶, a prudent and sophisticated party would
22 reduce to writing which warranties were made, disclaimed or relied
23 upon as a prerequisite of entering the written contract which had
24 specific and detailed liability limitations. See *Betaco, Inc. v.*
25 *Cessna Aircraft Co.*, 103 F.3d 1281, 31 U.C.C. Rep. Serv. 2d 1 (7th

26 _____

27 negotiations which occurred, KPUD is not the sort of buyer this provision
28 was meant to protect.

29 ⁶Washington disfavors disclaimers and finds them to be ineffectual
30 unless they are explicitly negotiated and set forth with particularity.
31 *Berg v. Stromme*, 79 Wash.2d 184, 196, 484 P.2d 380 (1971) (Berg rule).

1 Cir. 1996)(Seventh Circuit found purchase agreement for jet was fully
2 integrated and could not be contradicted by parol evidence of
3 purported warranty that jet had "more range" than previous model,
4 consistent with vague precontractual representations, where purchase
5 agreement contained straightforward integration clause, agreement
6 incorporated written specifications as to jet's expected performance,
7 including range, and expressly disclaimed any other warranties, and
8 agreement was presented to sophisticated purchaser, who read and
9 understood terms and who signed contract at moment of his own
10 choosing, after making modifications). KPUD was such a prudent and
11 sophisticated party.

12 The Court finds that the evidence KPUD offers in support of the
13 existence of express warranties lacks specificity and arguably
14 includes statements that could be construed as non-actionable puffing.
15 Even assuming that the representations made by S&S's agents to KPUD
16 before the sale constituted express oral warranties, those
17 representations prior to formation of the written contract, were
18 thereafter limited or disclaimed by the P0 #101 written contract,
19 incorporating by reference other contracts expressly limiting oral and
20 implied warranties and guarantees.⁷ The Court finds that KPUD should
21 not be entitled to escape the limitations by seeking to introduce
22 parol evidence of pre-contract oral express warranties in this case.
23 The Court dismisses plaintiff's count for breach of express
24 warranties.

25 **UCC Statute of Frauds**

26

27

28 ⁷See Clause 11.1 and 11.4 of the O&M Agreement.

1 S&S alternatively argues that if the express warranty claims
2 survive this motion, the breach of such express warranties must be
3 dismissed under the Washington UCC statute of frauds, RCW 62A.2-
4 201(1). This statute requires a writing for an enforceable contract
5 for the sale of goods priced at \$500 or more. The Court disagrees
6 with S&S's reasoning.

7 To be enforceable, contractual relationships under the UCC must
8 be formed according the code's safeguards, making contractual
9 relationships comparatively formalized. See, e.g., RCW 62A.2- 201
10 (statute of frauds). In contrast, express representations, made in
11 advertisements or otherwise, require no formalities. To recover for
12 breach of express warranty, a plaintiff must show that the
13 representation was not "merely the seller's opinion or
14 commendation of the goods." RCW 62A.2-313(2). When compared to the
15 determination of whether a contract exists under article 2 of the UCC,
16 the determination of whether an express warranty was made is
17 relatively inexact, depending upon numerous factors. See, e.g., *Fed.*
18 *Signal Corp. v. Safety Factors, Inc.*, 125 Wash.2d 413, 424-25, 886
19 P.2d 172 (1994) (considering several factors). The Court finds that
20 the statute of frauds would not bar a claim for breach of express
21 warranties.

22 UCC Statute of Limitations

23 S&S alternatively argues that if the Court finds the claims for
24 breached express warranties are not barred by the UCC statute of
25 frauds, they are "surely barred by the applicable statute of
26 limitations." Ct. Rec. 144, at 44. S&S argues that the applicable
27 statute of limitations for oral express warranties is three (3) years,
28

1 citing *Daughtry v. Jet Aeration Co.*, 91 Wn.2d 704, 708 n.1, 592 P.2d
2 631 (1979).

3 S&S is correct. Pursuant to RCW 4.16.080(3), the applicable
4 statute of limitations for a claim involving an oral express warranty
5 breach is three (3) years. RCW 62A.2-725 addresses the issue of when
6 a cause of action accrues. This statute provides:

7 **62A.2-725** Statute of limitations in contracts for sale

8 (2) A cause of action accrues when the breach occurs,
9 regardless of the aggrieved party's lack of knowledge
10 of the breach. A breach of warranty occurs when tender
11 of delivery is made, except that where a warranty
12 explicitly extends to future performance of the goods
and discovery of the breach must await the time of
such performance the cause of action accrues when the
breach is or should have been discovered.

13 S&S argues that four of five Waukesha engines and all of the C&C
14 gas cleaning equipment were delivered no later than May 12, 1999. See
15 S&S-SMF No. 50-56. S&S states that the undisputed facts further
16 indicate that the fifth Waukesha engine was accepted no later than
17 July 2000. KPUD, on the other hand, argues that it did not know that
18 the engines were "unsuitable" until May 21, 2001.

19 S&S sets forth competent evidence that KPUD had knowledge well
20 before December 11, 2000, and in any event, much earlier than May 21,
21 2001, that the engines had problems, existence of siloxane buildup,
22 plant availability that was below 95% and high O&M costs. Ct. Rec.
23 144, at 45. S&S concludes that the only problems KPUD did not know of
24 more than 3 years prior to filing the lawsuit⁸ were the crankshaft and
25 connecting rod replacement problems, arising in 2001.

26
27
28 ⁸The Complaint was filed on December 11, 2003.

1 KPUD argues that the statute of limitations should be extended
2 under RCW 62A.2-725(2) because "S&S warranties explicitly extended to
3 future performance." Ct. Rec. 136, at 33. But this argument flies in
4 the face of KPUD's own Complaint⁹ and its theory under which it
5 attempts to avoid the effect of disclaimer clauses in the O&M
6 Contract. At page 9 of KPUD's Supplemental Brief, KPUD explains:

7 . . . KPUD does not claim that S&S, as a subcontractor
8 to Operational Energy Corporation, negligently
9 operated or maintained the engines and the cleaning
10 and compression system. KPUD instead claims that the
11 equipment was fundamentally unsuitable and incapable
of performing as S&S promised. The fault was with the
goods that KPUD purchased under the Construction
Contract, not the services that S&S performed under
the O&M agreement . . .

12 Ct. Rec. 139, at 9.

13 The Court notes that according to KPUD's argument, the
14 catastrophic events (violent engine failures) occurred in August 2001
15 for Engine 1; in May 2001 for Engine 2; and in December 2001 for
16 Engine 5. Based on KPUD's own claim, however, "that S&S and Waukesha
17 supplied KPUD with fundamentally unsuitable equipment that no amount
18 of competent operation or maintenance could correct", the Court finds
19 the cause of action for KPUD's claim for breach of oral express
20 warranty accrued when the breach allegedly occurred, regardless of
21 KPUD's alleged lack of knowledge of the breach.

22 The Court finds the breach of warranty occurred when the engines
23 were delivered. It appears undisputed that four of five Waukesha
24 engines and all of the C&C gas cleaning equipment were delivered no
25 later than May 12, 1999. The fifth and final engine was purportedly
26

27 ⁹KPUD's Complaint alleges that the engines failed "from the first
28 date of commercial operation [June 1, 1999]."

1 delivered on or before July 2000. As for any breach of oral
2 warranties for the first four engines, KPUD was required to file its
3 lawsuit before May 2002, and by July 2003 for the fourth engine. If,
4 for the sake of argument only, the Court were not to dismiss KPUD's
5 express warranty claim, the applicable statute of limitations would
6 effectively overcome all but the crankshaft and connecting rod
7 replacement problems, arising in 2001, and known to KPUD less than
8 three years before filing this suit. The Court has dismissed KPUD's
9 breach of express warranty claim making this discussion merely
10 academic.

11 **D. Claim 6 and 7 - Breach of UCC Implied Warranties**

12 KPUD appears to argue that UCC implied warranties arose out of
13 alleged direct representations by S&S to KPUD prior to the formation
14 of the written contracts. The implied warranties are: fitness for a
15 particular purpose and merchantability.

16 S&S argues that the Washington Supreme Court rejected claims for
17 implied warranty against a nonprivity manufacturer in *Baughn v. Honda*
18 *Motor Co., Ltd.*, 107 Wn.2d 127, 150, 727 P.2d 655, 668-69 (1986). S&S
19 also argues that the *Touchet Valley*¹⁰ decision did not overturn the
20 *Baughn* decision and merely "carved a third-party beneficiary exception
21 out of the general rule that a vertical nonprivity plaintiff cannot
22 recover from a remote manufacturer for breach of implied warranty."
23 149 Wn.2d at 210, 66 P.3d at 628.

24 The plain language of both RCW 62A.2-314 and 62A.2-315 requires
25 that implied warranties only arise out of contractual relationships.

26
27 ¹⁰*Touchet Valley Grain Growers, Inc. V. Opp & Siebold Gen. Constr.,*
28 *Inc.*, 119 Wn.2d 334 (1992).

1 RCW 62A.2- 314 states that the warranty that goods shall be
2 merchantable is "implied in a contract for their sale." *Tex*
3 *Enterprises, Inc. v. Brockway Standard, Inc.*, 149 Wash.2d 204, 211, 66
4 P.3d 625 (2003). Similarly, RCW 62A.2-315 explains that the implied
5 warranty of fitness for a particular purpose arises based on the
6 seller's understanding "at the time of contracting." This language
7 can be contrasted with RCW 62A.2-313 (express warranties), the
8 language of which does not refer to an underlying "contract." Thus,
9 the plain meaning of this statutory language forecloses application of
10 implied warranties where there is no underlying contract to which the
11 purchaser is a party or an intended third-party beneficiary.

12 There is no underlying contract between S&S and KPUD but as the
13 Court mentioned above, there is adequate evidence to find that KPUD
14 was a third-party beneficiary to the PO #101 Contract between S&S and
15 NEPCO. At the hearing, however, it appeared that KPUD based its
16 breach of Washington UCC implied warranty claims solely out of the
17 alleged direct oral representations by S&S. Tr. at 84:18-23. The
18 Court must consider, despite KPUD's position at the hearing, the law
19 allowing application of implied warranties where the purchaser is an
20 intended third-party beneficiary as the Court found KPUD was relative
21 to the PO #101 Contract above.

22 Under Washington law, UCC implied warranties can validly be
23 disclaimed under RCW 62A.2-316. This statute provides:

24 (2) Subject to subsection (3), to exclude or modify
25 the implied warranty of merchantability or any part of
26 it the language must mention merchantability and in
27 case of a writing must be conspicuous, and to exclude
28 or modify any implied warranty of fitness the
 exclusion must be by a writing and conspicuous.
 Language to exclude all implied warranties of fitness
 is sufficient if it states, for example, that "There

1 are no warranties which extend beyond the description
2 on the face hereof."

3 The Court finds that KPUD's rights as an intended third party
4 beneficiary of the PO #101 Contract are subject to the waivers of
5 implied warranties that flowed down into the PO #101 Contract through
6 its incorporation of the prime contracts. The exclusion of implied
7 warranties by waiver and disclaimer are in writing and conspicuous,
8 appearing in uppercase lettering. See Clause 11.4 of the O&M
9 Agreement. KPUD's claims of UCC implied warranties must be dismissed.

10 **IV. DISCUSSION - NON-CONTRACT CLAIMS**

11 For the non-contractual counts, the parties agree that Washington
12 law governs.

13 **A. Claim 3 - Promissory Estoppel**

14 KPUD has stipulated to dismissal of Claim 3 with prejudice, which
15 the Court accepts.

16 **B. Claim 8 - Misrepresentation**

17 KPUD has stipulated to dismissal of Claim 8 with prejudice, which
18 the Court also accepts.

19 **C. Claim 4 - Washington Products Liability Act (WPLA)**

20 KPUD invokes the WPLA to recover economic loss damages that arose
21 from alleged breaches of performance guarantees, as well as property
22 damage caused by the failure of two engine rods and a crankshaft in
23 2001.

24 S&S argues that the vast majority of KPUD's damages, itemized in
25 KPUD's January 31, 2005 damage summary (Ct. Rec. 106, Exh. B), are
26 pure economic losses unrelated to any "risk of harm" and barred by the
27 WPLA. S&S requests that the Court enter a ruling expressly limiting
28 Claim 4 to property damage or personal injury damages resulting from

1 the "catastrophic" failure of two rods and a crankshaft in 2001. S&S
2 argues that KPUD should not be able to use the WPLA to "bootstrap"
3 other economic damages (e.g., consequential damages) into the lawsuit.
4 Ct. Rec. 145, at 3.

5 Conceptually, KPUD's WPLA damages can be divided into two (2)
6 categories: (1) economic loss caused by alleged breaches of engine
7 performance guarantees (availability, siloxane build-up, emissions,
8 O&M costs); and (2) property damages caused by the "catastrophic"
9 failure of rods in Engines 1 and 2 and crankshaft in Engine 5.

10 At the hearing, the parties appeared to be in agreement that KPUD
11 may only pursue property damage or personal injury damages under the
12 WPLA and not economic damages resulting from alleged "breaches of
13 performance guarantees."¹¹ In any event, S&S points out that KPUD
14 cites no legal authority to support recovering consequential damages
15 (e.g., loss revenues) under the WPLA or extending the WPLA to economic
16 loss damages not connected with the connecting rod and crankshaft
17 issues.

18 S&S states that KPUD's claims arising from problems other than
19 connecting rods and crankshaft (e.g., plant availability below 95%,
20 air emissions, failure to reduce siloxanes, and high O&M costs) do not
21 involve "risk of harm" and were known to KPUD more than three years
22 prior to filing this lawsuit. S&S concludes, citing RCW 7.72.060(3),
23 such breach of performance guarantee claims would be barred by the

24
25 ¹¹S&S represented at the hearing that the breach of performance
26 guarantees account for approximately \$12.5 million of KPUD's \$15 million
27 claim. Tr. at 144:7-15. KPUD represented that its WPLA claim amounts to
28 \$2.4 million worth of damages. Tr. at 116:12-19.

1 WPLA three-year statute of limitations. S&S requests an order
2 limiting KPUD's Claim 4 to the property damages arising out of the
3 catastrophic failures of rods and a crankshaft in 2001.

4 KPUD asserts that the statute of limitations does not apply to
5 bar its claim because it did not know the engines were "fatally"
6 flawed until each exploded. KPUD states it filed suit within three
7 years after the first engine exploded. Any suggestion that it knew or
8 should have known about the causal relationship between the defect and
9 the harm it suffered sooner than the first explosion creates a genuine
10 issue of material fact, according to KPUD.

11 The court in *Staton Hills Winery Co., Ltd. v. Collons*, 96
12 Wash.App. 590, 593-94, 980 P.2d 784 (1999), in detail, what claims may
13 be brought under the WPLA:

14 A party may sue under WPLA for:
15 any claim or action brought for harm caused by the
16 manufacture, production, making, construction,
17 fabrication, design, formula, preparation, assembly,
18 installation, testing, warnings, instructions,
19 marketing, packaging, storage or labeling of the
20 relevant product. It includes, but is not limited to,
21 any claim or action previously based on: Strict
22 liability in tort; negligence; breach of express or
23 implied warranty; breach of, or failure to, discharge
24 a duty to warn or instruct, whether negligent or
25 innocent; misrepresentation, concealment, or
26 nondisclosure, whether negligent or innocent; or other
27 claim or action previously based on any other
28 substantive legal theory except fraud, intentionally
caused harm or a claim or action under the consumer
protection act, chapter 19.86 RCW. RCW 7.72.010(4)
Essentially, "harm" includes "any damages recognized
by the courts of this state" except "direct or
consequential economic loss under Title 62A RCW." RCW
7.72.010(6). Neither WPLA, nor RCW 62A, nor case law
defines the phrase "direct or consequential economic
loss."

26 *Id.* at 593-94.

27 The *Staton Hills Winery* court explored the legislative intent
28 behind adopting the economic loss exclusion:

There is substantial agreement as to the legislative intent in adopting the economic loss exclusion. **A major purpose of the exclusion is to preserve the distinction between contract law, with its focus on enforcing expectations created by agreement, and tort law, which focuses on protecting people and property by imposing a duty of reasonable care on others.** *Berschauer/Phillips Constr. v. Seattle Sch. Dist. No. 1*, 124 Wash.2d 816, 821, 881 P.2d 986 (1994), review denied, 135 Wash.2d 1010, 960 P.2d 937 (1998); *Washington Water Power Co. v. Graybar Elec. Co.*, 112 Wash.2d 847, 861 n. 10, 774 P.2d 1199, 779 P.2d 697 (1989). [Emphasis added.]

Id. at 594-95.

The Court finds that it would violate contract law to allow the purchaser to recover more in tort litigation than it could obtain in the contract bargaining process. See *Berschauer/Phillips*, 124 Wash.2d at 827, 881 P.2d 986. Therefore, the Court limits KPUD's damages to personal injury (if they exist) and property damages. The Court further finds that for purposes of Claim 4 only, the statute of limitations does not bar KPUD's claims as it was the "catastrophic" nature of the engine failures (as compared to KPUD's claim that the equipment was fundamentally unsuitable) that created an unreasonable risk of harm to persons or property that the WPLA contemplates redress for. KPUD's Claim 4 survives to the extent that KPUD suffered property and personal injury damages from the engine explosions, the first which occurred on May 2, 2001 through the last engine explosion.

D. Claim 9 - Washington Consumer Protection Act (CPA)

S&S argues that KPUD has failed to allege facts sufficient to establish the five elements required under the CPA, which is fatal to its claim. KPUD, on the other hand, argues that the elements are met and that S&S is capable of repeating similar statements in the future

1 which buyers, like KPUD, will rely upon in making purchasing
2 decisions.

3 To prevail in a private CPA action and therefore be entitled to
4 attorney fees, a plaintiff must establish five distinct elements: (1)
5 unfair or deceptive act or practice; (2) occurring in trade or
6 commerce; (3) public interest impact; (4) injury to plaintiff in his
7 or her business or property; (5) causation. *Hangman Ridge Training*
8 *Stables, Inc. v. Safeco Title*, 105 Wash.2d 778, 719 P.2d 531(1986).
9 Washington unequivocally requires a showing by all private plaintiffs
10 of public interest impact.

11 Where the transaction is essentially a private dispute, as here,
12 it may be more difficult to show that the public has an interest in
13 the subject matter. Ordinarily, a breach of a private contract
14 affecting no one but the parties to the contract is not an act or
15 practice affecting the public interest. *McRae v. Bolstad*, 101 Wash.2d
16 161, 676 P.2d 496 (1984) (realtor-property purchaser); *Bowers v.*
17 *Transamerica Title Ins. Co.*, 100 Wash.2d 581, 675 P.2d 193 (1983)
18 (escrow closing agent-client). However, the third CPA requirement,
19 impact on the public interest, may be established by a showing that
20 (1) the defendant by unfair or deceptive acts or practices in the
21 conduct of trade or commerce has induced the plaintiff to act or
22 refrain from acting; (2) the plaintiff suffers damage brought about by
23 such action or failure to act; and (3) the defendant's deceptive acts
24 or practices have the potential for repetition. *Anhold v. Daniels*, 94
25 Wash.2d 40, 46, 614 P.2d 184 (1980).

26 Although KPUD argues the *Anhold* elements, the Court finds KPUD
27 has failed to set forth evidence that S&S' practices have the
28 potential for repetition. KPUD has failed to show any pattern for

1 deceptive acts or practices and has, in fact, abandoned its claim that
2 S&S misrepresented or acted deceptively. The Court finds that the
3 first and third elements of the *Hangman* test are not met, and fatal to
4 KPUD's CPA claim. The Court need not analyze the other elements as
5 all elements must be met for a successful CPA claim. Accordingly, the
6 CPA claim, Claim 9, is dismissed.

7 **IT IS ORDERED** that:

8 1. Defendants' Motion for Partial Summary Judgment Re:
9 Contract-Based Claims, **Ct. Rec. 99**, filed July 13, 2005 is **GRANTED in**
10 **part and DENIED in part.**

11 Defendants' motion is granted or denied in the following
12 respects:

13 a. Dismissal of Claim 1, Breach of Construction Contract
14 and Breach of the O&M Agreement, is **GRANTED**. Claim 1 is dismissed
15 with prejudice.

16 b. Dismissal of Claim 2, Breach of Contract as Third
17 Party Beneficiary under the 1998 Partnering Term Sheet is **GRANTED**.
18 Dismissal of Claim 2, Breach of Contract as Third Party Beneficiary
19 under the PO #101 Contract is **DENIED**. KPUD's claims for monetary
20 damages against S&S under the PO #101 Contract are limited to
21 contractually agreed upon limitations and/or exclusions applicable to
22 NEPCO and OEC. In other words, KPUD's third party beneficiary claim
23 is limited by the prime contracts (Construction Contract and the O&M
24 Agreement) which provide:

- 25 • There can be no claims for lost revenue, lost power, cost of
26 capital, plant downtime costs, and costs of purchased or
27 replacement power (Article 2.05 of the Construction Contract;
28 Article 11.4 of O&M Agreement)

- 1 • There can be no claims for indirect, consequential, special or
2 incidental damages (Article 2.05 of the Construction Contract;
Article 11.1 of O&M Agreement)
- 3 • All claims for failure to maintain 95% availability are limited
4 by Appendix A of the O&M Agreement to a reduction in whatever
Annual Operating Fee KPUD might owe OEC during the term of the
O&M Contract
- 5 • KPUD's termination on February 8, 2001 for convenience of the O&M
6 Contract in its third year effectively capped its claim for
7 breach of guarantees. After it unilaterally terminated the
8 multi-year maintenance contract, KPUD could no longer hold OEC or
S&S to guarantees therein while a new contractor took over
maintenance
- 9 • All claims for breached guarantees in the O&M Contract (95%
10 availability, limited O&M cost, maximum emissions over a 5-year
period) are capped at 25% of the Annual Operating Fees actually
owed to OEC during its contract term

11
12 c. Dismissal of Claim 4, Breach of Express UCC
13 Warranties, is **GRANTED**. Claim 4 is dismissed with prejudice.

14 d. Dismissal of Claims 6 and 7, Breach of UCC Implied
15 Warranties, is **GRANTED**. These claims are dismissed with prejudice.

16 2. Defendants' Motion for Partial Summary Judgment Re: Non-
17 Contract Claims, **Ct. Rec. 102**, also filed July 13, 2005, is **GRANTED in**
18 **part, and DENIED in part**.

19 Defendants' motion is granted or denied in the following
20 respects:

21 a. Dismissal of Claim 3, Promissory Estoppel, is **GRANTED**.
22 Claim 3 is dismissed with prejudice.

23 b. Dismissal of Claim 4, Washington Products Liability
24 Act claim, is **DENIED**. This claim is limited to property damage or
25 personal injury damages (if any) resulting from the "catastrophic"
26 failure of engines occurring on or after December 11, 2000.

27 c. Dismissal of Claim 8, Misrepresentation, is **GRANTED**.
28 Claim 8 is dismissed with prejudice.

1 d. Dismissal of Claim 9, Washington Consumer Protection
2 Act claim, is **GRANTED**. Claim 9 is dismissed with prejudice.

3 **IT IS SO ORDERED.**

4 The District Court Executive is directed to file this Order and
5 provide copies to counsel.

6 **DATED** this 7th day of April, 2006.

7
8 S/Lonny R. Suko

9 LONNY R. SUKO
10 UNITED STATES DISTRICT JUDGE
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28